



# 2018 Annual Report

ARIZONA HUMAN TRAFFICKING COUNCIL

[EndSexTrafficking.AZ.gov](https://EndSexTrafficking.AZ.gov)



Governor's Office  
of Youth, Faith and  
Family



DOUGLAS A. DUCEY  
GOVERNOR

STATE OF ARIZONA  
OFFICE OF THE GOVERNOR

MARIA FUENTES  
DIRECTOR

December 12, 2018

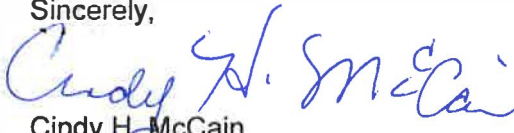
Dear Constituents,

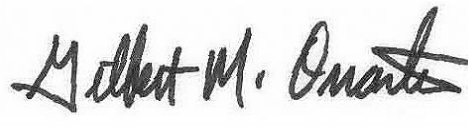
It has been our pleasure to serve as co-chairs of the Arizona Human Trafficking Council. We would like to acknowledge the work of the members of the Council and its subcommittees over the past year. Their expertise, passion and dedication to address the issue of human trafficking across Arizona made this work possible. We are proud to share the outcomes and goals of the Council along with the vision for future work.

During the past year, the Council heard from issue-area experts on topics related to victim services, Adverse Childhood Experiences (ACEs), state studies, and national responses to combat human trafficking. The various presentations and site visits have helped inform the Council's understanding of human trafficking and strategies for prevention and intervention. Since 2014, the Council has informed and trained over 31,000 people, including first responders; school nurses, counselors and administrators; forensic nurses; DCS caseworkers; Tribal law enforcement; and, juvenile probation officers. Each year we strive to spread awareness on this issue to all Arizonans and continue to identify ways to prevent it.

We would like to thank Governor Ducey for his commitment to the Council and being a true leader in this fight. It is our hope that our continued efforts and collaborative partnerships will increase prevention, improve the lives of victims, increase successful prosecutions of traffickers and better serve all of those that are affected by this heinous crime.

Sincerely,

  
Cindy H. McCain  
Co-Chair  
Arizona Human Trafficking Council

  
Gil Orrantia  
Co-Chair  
Arizona Human Trafficking Council

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## **COUNCIL PURPOSE AND STRUCTURE**

Governor Doug Ducey indefinitely renewed the Arizona Human Trafficking Council by signing Executive Order 2015-12 on December 22, 2015. The Council is administered by the Governor's Office of Youth, Faith and Family (GOYFF). The Council is charged with collecting and analyzing data on human trafficking in Arizona; developing recommendations to provide human trafficking victims with appropriate services; fostering greater collaboration among law enforcement, non-profit organizations, government agencies, and the community at large; promoting public awareness about human trafficking, victim services, and prevention; and working to develop and facilitate training for first responders, law enforcement, and professions who serve the population. The following report captures the many accomplishments of the Council and its diverse committees, and collaborative partnerships in six broad areas: training; outreach and awareness; victim services; policy; state and national collaboration; and research.

In addition to full Council meetings, the Council further develops its work through five subcommittees:

### **VICTIM SERVICES**

Develops and improves statewide policies, protocols and guidelines for professionals who serve victims of human trafficking. These professionals include, but are not limited to, health care professionals, law enforcement, advocates and social service providers. Through collaborative efforts this committee works to identify gaps in care and ensure that all services are trauma informed and survivor focused.

### **TRAINING / DATA & RESEARCH**

Develops and facilitates training on the identification of and response to trafficking victims across the state of Arizona. These trainings are based in best practice and promote multidisciplinary collaboration. Trainings provided by this committee include education on the national and state definitions of human trafficking; state and local response resources; the issue of demand; school based prevention education; and a study of Arizona-specific trafficking cases. The subcommittee is also charged with collecting and analyzing data on human trafficking in Arizona.

### **OUTREACH & AWARENESS**

Works to expand public awareness through community presentations, outreach materials, public service announcements and community engagement. Through a shared community understanding created by public awareness efforts, every citizen can aid in identifying trafficking victims and can help create safe and accepting avenues for victims to disclose abuse.

## POLICY

Develops policy recommendations to improve the state's response to human trafficking. The subcommittee reviews current policy and develops recommendations on improving the quality of care for victims within state agencies as well as strengthening prosecution for traffickers and purchasers.



## COUNCIL MEMBERSHIP

In accordance with Executive Order 2015-12, the Council is comprised of individuals appointed by the Governor who serve at his pleasure without compensation. The following members currently serve on the Arizona Human Trafficking Council:

**Cindy H. McCain**

Co-Chair  
The McCain Institute for  
International Leadership

**Gil Orrantia**

Co-Chair  
Arizona Department of  
Homeland Security

**Sarah Beaumont**

Phoenix Children's Hospital

**Allie Bones**

Arizona Coalition to End  
Sexual and Domestic  
Violence

**Nathaniel Brown**

Navajo Nation Council

**Heather Carter**

Arizona House of  
Representatives

**Cara Christ**

Arizona Department of  
Health Services

**Doug Coleman**

Arizona House of  
Representatives

**Brian Freudenthal**

Phoenix Police Department

**Maria Cristina Fuentes**

Governor's Office of Youth,  
Faith and Family

**Debbie Johnson**

Arizona Department of  
Tourism

**Joseph Kelroy**

Administrative Office of the  
Courts

**Sheila Kembel**

Pima County Juvenile Court

**Lois Lucas**

Catholic Charities

**Zora Manjencich**

Arizona Attorney  
General's Office

**Gary McCarthy**

Arizona Department of  
Transportation

**Greg McKay**

Arizona Department of Child  
Safety

**Frank Milstead**

Arizona Department of Public  
Safety

**Rachel Mitchell**

Maricopa County Attorney's  
Office

**Sheila Polk**

Yavapai County Attorney

**Dominique Roe-Sepowitz**

Arizona State University

**Brian Steele**

Phoenix Dream Center

**Michael Trailor**

Arizona Department of  
Economic Security

**Barbara Trella**

American Airlines

**Jim Waring**

Phoenix City Council

## HISTORY

The Trafficking Victims Protection Act (TVPA) was established in 2000 and has been reauthorized several times to ensure the continued protection of victims, and prosecution of traffickers. In its current amended form, the TVPA defines human trafficking as “the recruitment, harboring, transportation, provision or obtaining of a person for the purpose of a commercial sex act or forced labor induced by force, fraud or coercion if the victim is over the age of 18; if the victim is under 18 years they are automatically a victim.”<sup>1</sup> Victims of human trafficking represent every age, gender, nationality, ethnicity and socioeconomic status; victims are recruited and exploited across the United States, including Arizona.

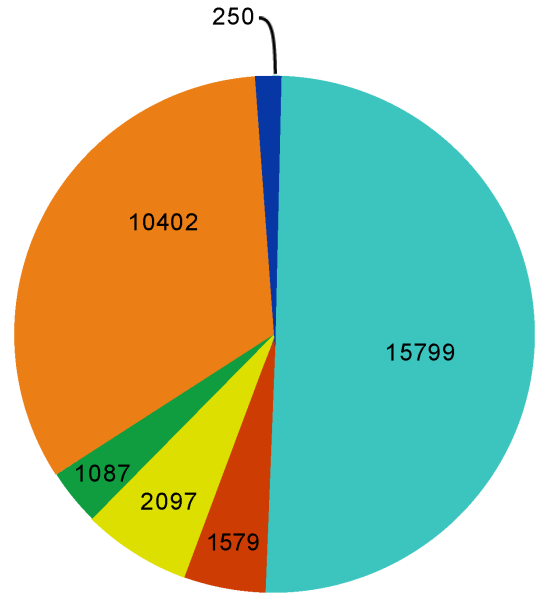
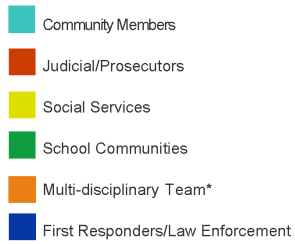
In 2013, the Arizona Governor’s Task Force on Human Trafficking was created in order to identify best practices to reduce human trafficking in Arizona. The Task Force convened to hear testimony from subject matter experts on the issue and was charged with providing recommendations for strengthening statewide human trafficking laws that increased protections for victims and bolstered the penalties for traffickers and solicitors. To continue the work of the Task Force, and to ensure the recommendations came to fruition, the Arizona Human Trafficking Council was created in 2014, and in 2015 Governor Ducey indefinitely renewed it with Executive Order 2015-12. The Arizona Human Trafficking Council is responsible for analyzing data and developing recommendations on victim services and professional development. Council members work to foster greater collaboration among stakeholders across the human trafficking response spectrum to ensure protection for all of Arizona from these heinous crimes. Since the 2014 inception of the Arizona Human Trafficking Council, members have:

- successfully recommended the revision of state laws to strengthen prosecution for perpetrators and increase protection for victims, including the revision of language of ARS 13--3212 from “child prostitution” to “child sex trafficking”;
- created outreach campaigns that included televised PSAs and the “See Something, Say Something” victim indicator cards;
- participated in community and issue-specific events as well as engaging communities for working events such as the Victim Services Solutions Summit;
- engaged key stakeholders to help establish the Arizona Guidelines Regional Response to Youth Sex Trafficking;
- hosted learning, professional development, and collaboration opportunities for stakeholders such as the Yavapai County Sex Trafficking Symposium; and
- provided trainings and awareness presentations to over 31,000 professionals and community members statewide.

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<sup>1</sup> <https://www.acf.hhs.gov/otip/resource/fshumantrafficking>

## Individuals Trained by Profession



\*Multi-disciplinary teams, trainings that consisted of multiple agencies, organizations and disciplines.

Through the promotion of multidisciplinary collaboration, the Council continues to guide the statewide response to sex and labor trafficking with an increased focus on providing trauma-informed care. The Council will also partner with the Governor's Youth Commission and their newly formed human trafficking committee to ensure that teenagers have access to age-appropriate human trafficking awareness materials and resources to educate and support their peers.



## 2018 COUNCIL GOALS

The Arizona Human Trafficking Council was created to support a vulnerable population. In 2018, the primary goal of the Council was to continue to promote public awareness on the issues of human trafficking, victim services and prevention, through trainings, data analysis, and collaboration. With this purpose in mind, the Council chose to focus its efforts on training and coordinating services for victims.

## COUNCIL ACTIVITIES

### Council Meeting Presentations

During the past year, the Council heard from issue-area experts on topics related to victim services, Adverse Childhood Experiences (ACEs), state studies, and national responses to combat human trafficking. These presentations highlighted the need for ongoing training and awareness of the issue, as well as the demand for collaboration among state stakeholders.

These presentations included:

- data from the 2017 Youth Experiences Survey (YES), which for the first time included questions regarding labor trafficking;
- Minneapolis' human trafficking prevention efforts during the 2018 super bowl;
- AMBER Alert and its expansion into Tribal Nations; and
- a new collaborative process in Phoenix to respond to minor victims of sex trafficking.

A complete summary of Council presentations can be found in Appendix A.

### Council Related Engagements

Throughout 2018, Council members participated in a variety of engagements that furthered the discussion on human trafficking. These events also provided learning opportunities for council members and other stakeholders, and demonstrated how the Council's efforts are far reaching and applicable across the state and country.

### *Governor Doug Ducey's Appointment to The National Advisory Committee on the Sex Trafficking of Children & Youth in the United States*

In Fall 2018, Governor Ducey was appointed to the National Advisory Committee on the Sex Trafficking of Children and Youth in the U.S. Governor Ducey is one of only two governors appointed to this Committee and this appointment is in great part due to the work of the Arizona Human Trafficking Council. This Committee will advise the U.S. Attorney General and the Secretary of the U.S. Health and Human Services on the nation's response to trafficking. The committee is tasked with developing interventions for children and youth who are exposed to conditions that make them vulnerable to, or victims of, sex trafficking. It will make recommendations for administrative or legislative changes necessary to target government programs, properties, or other resources to provide safe housing for children and youth who are sex trafficking victims. Finally, it will recommend and share best practices for states to follow in combating sex trafficking of children.

### *Maricopa County Superior Court*

In the Spring and Summer of 2018, the Arizona Human Trafficking Council met with the Superior Court of Maricopa County to discuss the court's ability to implement a trafficking court or calendar. The Superior Court of Maricopa County works with the Department of Child Safety, Juvenile Probation, Mercy Care and several law enforcement agencies to identify youth at risk of trafficking. The Court and its stakeholders are investigating best practices to improve supports and services based on the specific needs of each child. Several judges and administrative staff have been identified to explore sites with specialized court programs and trainings regarding best practices in this area of need.

### *TEDx Perryville Correctional*

In April 2018, Dr. Dominique Roe-Sepowitz participated in a TEDx event, TEDxPerryvilleCorrectional, which gathered a diverse set of speakers to discuss topics that related specifically to the women within Perryville Correctional Facility. Dr. Roe-Sepowitz' talk, *In Plain Sight: Sex Trafficking Next Door*, addressed common misconceptions surrounding sex trafficking and highlighted the necessity of collaboration between key organizations like law enforcement, social services and the judiciary. Partnerships are essential to addressing the issue of sex trafficking by better understanding the role everyone plays in empowering victims and bringing traffickers to justice. As an outgrowth of the TEDx event, the McCain Institute is providing funding for Dr. Roe-Sepowitz to run sex trafficking recovery groups for trafficked women currently within Perryville to promote healing and break the cycle upon their release.

### *2017 Youth Experiences Survey Study*

For the fourth consecutive year, the Youth Experience Survey (YES) Study was conducted to assess the vulnerable population of homeless youth in Phoenix and Tucson. The YES Study was funded by The McCain Institute for International Leadership at Arizona State University; the City of Tucson; Our Family Services; UMOM; and the Arizona State University School of Social Work, Office of Sex Trafficking Intervention Research (STIR) Office, for the purpose of providing insight to service providers and others on the challenges, experiences, and needs of this population. In collaboration with homeless youth service providers, the study found that one in three homeless young adults identified as experiencing labor or sex trafficking. Throughout 2018, Dr. Dominique Roe-Sepowitz had the opportunity to share the findings of this innovative study on a local and national scale. In August of 2018, Dr. Roe-Sepowitz partnered with Ms. Melissa Brockie, New Day Center Director at UMOM, to share the implications of the study to the diverse attendees of the *Human Dignity Conference: A Health Care Response to Human Trafficking* hosted by Arizona Anti Trafficking Network, the Dignity Health Foundation and TRUST. A webinar presentation of the YES Study findings is also featured in the On Demand Category through the National Criminal Justice Training Center, creating an opportunity for the valuable information to reach a national audience.

### *Fall ASU STIR Sex Trafficking Speaker Series*

In August and September 2018, the ASU STIR Office, in collaboration with community partners, hosted a fall speaker series that included national experts in the field of human trafficking. The free events included presentations on the symbiotic relationship between pornography and sex trafficking, and the reality of vicarious trauma and burnout for providers that work with trafficking victims. The presentations provided participants with insight on the socio-ecological factors that

influence vulnerability as well as practical ways to incorporate and maintain self-care in a victim-centered practice. The audience for these events included students, community members, and advocates poised to make a positive impact in Arizona's anti-trafficking work.

#### *AmeriCorps VISTA Program- Statewide Outreach*

From May 2018 through December 2018, in collaboration with the Service Enterprise Initiative and Service and Volunteerism issue areas, Ms. Joanna Jauregui, the GOYFF Human Trafficking Prevention AmeriCorps VISTA member, conducted "Introduction to Human Trafficking" awareness presentations across the state. Presentations occurred in Eager, Payson, Casa Grande, Sierra Vista, Nogales, Prescott, Flagstaff, Parker, Phoenix and Mesa. The presentation consisted of definitions related to human trafficking, vulnerable populations, risk and protective factors, implications of trafficking on the victims and society, and local resources to combat human trafficking at the community level. To date, 264 community members representing 149 organizations have received an introductory presentation on the issue. Ms. Jauregui will continue providing community based presentations with webinars planned for Human Trafficking Prevention Month through January 2019.

## COUNCIL SUBCOMMITTEE REPORTS

Four subcommittees meet to further develop the work of the Arizona Human Trafficking Council. Subcommittee accomplishments for 2018 include:

- training over 3,000 stakeholders and community members;
- increasing outreach in Tribal Nations; and
- collaborating to expand access to housing and medical services for victims.

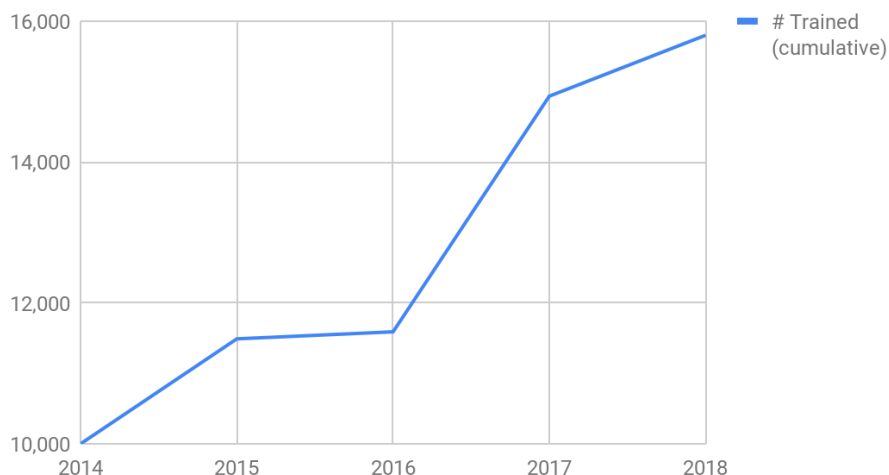
### Outreach & Awareness Subcommittee

Chaired by Chief Gary McCarthy, the Outreach & Awareness Subcommittee promotes public awareness about human trafficking, victim services and trafficking prevention. The subcommittee works to identify new relationships for distribution of human trafficking awareness materials and presents Human Trafficking 101 and resources available to address human trafficking to community partners.

During 2018, the subcommittee reached over 600 new stakeholders including Tribal Communities and high school students. Some highlights of the work include:

- a three day human trafficking training for staff at three casinos on the Navajo Nation (Flagstaff, Holbrook and Farmington, New Mexico);
- participation in the 2018 Summit on Human Dignity, which educated 300 Brophy College Preparatory students on human trafficking;
- Chair Gary McCarthy attended the quarterly Arizona Human Trafficking Intel Network Meetings hosted by the Arizona Department of Public Safety;
- participation in the “Kids at Hope” training for the Yuma County Probation Department;
- the Arizona Attorney General hosted Truckers Against Trafficking where the subcommittee presented to approximately 60 people; and
- presenting to social service workers, city employees, faith-based individuals, school employees and county officials at the Pinal County Social Services Network Meeting.

## Outreach & Awareness Committee: Number of Individuals Reached



The subcommittee continued its efforts to provide presentations and resources to Tribal Nations. The subcommittee presented at the Indian Federal Bar Association, Twin Arrows Casino in Flagstaff, and at “Implementing AMBER in Indian Country” hosted by the National Criminal Justice Training Center. While there is still a lack of comprehensive data on human trafficking in Tribal Communities, the Navajo Nation’s work with Indian Health Services, Navajo Nation Police and the Indian Law program, is supporting data gathering at a national level.

The subcommittee has begun to update the Human Trafficking 101 presentation, which it hopes to complete in early 2019. It is the mission of this subcommittee to bring attention to the issue of human trafficking to all Arizona communities and it will continue to do so throughout 2019.

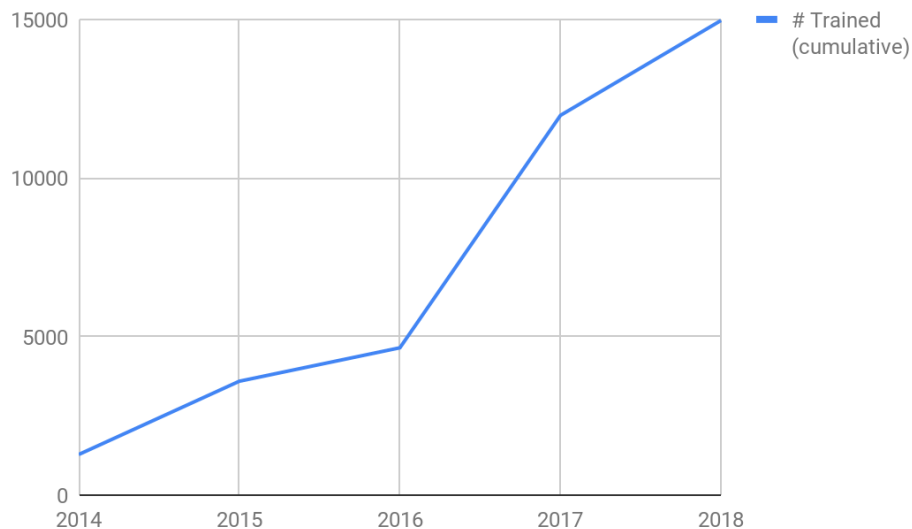
### Training / Data and Research Subcommittee

Through the leadership of Dr. Dominique Roe-Sepowitz, the Training / Data and Research Subcommittee develops and facilitates trainings for professionals engaged in combating human trafficking in Arizona. From January to September 2018, members of the subcommittee hosted 35 sex trafficking trainings for a total of 3,441 individuals trained. Training audiences were made up of social service agencies, child welfare workers, clinical providers, tribal social services, hospital residents and emergency room personnel, and the community at-large. Human trafficking trainings included:

- a two-day summit in Tucson with a focus on increasing the clinical capacity of providers in southern Arizona to treat sex trafficking victims with skills including motivational interviewing and the Sanctuary Model of trauma-informed work;
- Arizona Department of Juvenile Corrections staff who serve youth in long-term detention;

- a number of trainings specific to Native American victims in Northern Arizona for tribal law enforcement and social services;
- three medical-focused statewide trainings for Forensic Nurse Examiners and sexual assault responders; and
- staff at the Arizona Department of Child Safety completed a mandatory online sex trafficking and vulnerable children training

Training Committee: Number of Individuals Trained



The Training / Data and Research Subcommittee is also charged with identifying and coordinating research on the issue of human trafficking as it occurs in Arizona and across the United States. Dr. Roe-Sepowitz, Director of the Sex Trafficking Intervention Research Office based in the Arizona State University School of Social Work, collects and publishes local and national data that is used to inform training, coordinated victim identification and services, and collaborated response to victims by stakeholders such as law enforcement, social services and health care professionals. In 2018, the subcommittee published the following studies:

- 2017 Youth Experience Survey;
- A Four-Year Analysis of Labor Trafficking Cases in the United States;
- 2018 Report on the Incidence of Sex Trafficking in Maricopa County Adult Probation; and
- Sex Trafficking in Hawai'i: Exploring Online Sex Buyers

In 2017, Dr. Dominique Roe-Sepowitz and Ms. Melissa Brockie, in collaboration with Our Family Services in Tucson, Native American Connection, one•n•ten and UMOM, conducted the fourth annual Youth Experiences Survey (YES). The 2017 survey was the first to include questions regarding labor trafficking. The purpose of YES is to provide insight to service providers and community members about the challenges and



needs of Arizona's homeless young adults. The study showed a need for the increased provision of services to homeless youth and a larger network to address their needs. It also showed that more funding for victim service providers and consistent standards among service providers is necessary. Best practices established for identifying victims, referral services and prevention were also found to greatly benefit homeless youth in Arizona.

Through the Arizona State University Sex Trafficking Intervention Research Office, a four-year analysis of labor trafficking cases in the United States was conducted between 2013 and 2016. The purpose of the report was to determine reliable statistics on the prevalence, frequency, geography and particulars of labor trafficking. The report identified 125 persons arrested for trafficking and 120 victims of labor trafficking. The report also found that cases of labor trafficking steadily increased over the four years, possibly a result of increased awareness and training within communities, or the increased use of labor trafficking language used by prosecutors and the media. Implications of the study include a need to learn more about the role of foreign national individuals in the recruitment and labor trafficking of migrant workers, and labor exploitation experience in order to have a better understanding of evolving labor trafficking trends. It was also recommended that future research be focused on areas of the country with few or zero labor trafficking arrests as well as within hospitality, agriculture, and home health care agency industries. Recommendations from this study understate potential points of intervention for labor trafficking victims

In 2019, the subcommittee plans to include special education teachers, school resource officers and school administrators for sex trafficking trainings. The subcommittee also plans to provide four *Train the Trainer: An Introduction to Human Trafficking* trainings across the state to equip agency and organizational personnel to train community members on the issue of human trafficking. The subcommittee plans to develop new research materials through evaluation of the newly developed juvenile sex trafficking court and the Maricopa County Sex Trafficking Collaborative. The subcommittee will also continue administering the Youth Experiences Survey, evaluating the Phoenix 1st Step Pop Up Drop in Center, and other research related to sex and labor trafficking cases in Arizona.

### Policy Subcommittee

Chaired by Ms. Sheila Polk, the Policy Subcommittee was formed to address the ways in which public and private policy could be improved to better support victims of human trafficking. Leadership within the Policy Subcommittee changed in 2018, and members were encouraged to review current policy and practices to determine where prevention methods, victim support, and prosecution of traffickers and purchasers could be strengthened. The subcommittee engaged stakeholders and relevant judicial, social and victim service programs statewide to better understand how the bolstering of systemic

policies and protocols within public, private and non-profit sectors could better serve vulnerable populations across Arizona. The subcommittee continued to work to recommend policy change for human trafficking as it intersects with:

- prevention in schools through the inclusion of a human trafficking awareness curriculum in the continuing education requirements for school-based professions; and
- engagement of policy makers with the ongoing goal of learning opportunities on the issue of human trafficking

In 2019, the subcommittee will continue to focus on the improvement of human trafficking policy and education. The subcommittee will create learning opportunities for state legislators as well as new ways to inform advocates of victims' rights. Additionally, the subcommittee will engage partners to discuss if and how they collect information on human trafficking victims and the ways in which it can inform prevention and intervention. The subcommittee will create opportunities for stakeholders to discuss current data collection policies, share the strengths of their unique data sets, and establish a forum to address the barriers, perceived and real, to data sharing.

#### Victim Services Subcommittee

Mr. Brian Steele chairs the Victim Services Subcommittee, which has the mission to develop a coordinated and comprehensive plan to provide human trafficking victims with appropriate and consistent services. This year the subcommittee focused on the following areas:

- expanding Arizona victims access to housing, behavioral, and medical health services;
- developing opportunities to capture and implement survivor driven service recommendations;
- integrating the Youth Experiences Survey Data into current and future victim service provider plans;
- developing a Victim Services Engagement Toolkit to guide faith-based, education, volunteer, and other groups as they engage with victim service providers; and
- identifying gaps in labor trafficking victim services with recommendations to providers.

In 2019, the subcommittee will continue to focus on the five areas outlined above with the hope to strengthen partnerships for housing and medical access for victims, capture survivor recommendations through focus groups and surveys, and further the work in providing services to victims of trafficking.

## APPENDIX A

### 2018 Presentations to the Arizona Human Trafficking Council

The following are summaries of presentations given to the Arizona Human Trafficking Council. The views, content, and opinions expressed in the following presentations reflect the expertise, data, and opinions of the individuals and organizations and do not necessarily reflect the views of the Arizona Human Trafficking Council. For additional information on the Arizona Human Trafficking Council meeting agendas, minutes and materials, please visit <http://endsextrafficking.az.gov/goyff/human-trafficking/arizona-human-trafficking-council>

FEBRUARY 21, 2018

- **Stop Enabling Sex Traffickers Act Update**

Mr. Andy Polesovsky, Senior Counsel of the Permanent Subcommittee on Investigations, provided the Council with an overview and history of the role Backpage.com has played in the facilitation of online child sex trafficking. Numerous attempts have been made through litigation to hold backpage.com CEO and owners accountable for their role in the online trafficking of minors unsuccessfully due to protection from article 230 of the Communications Decency Act (CDA). The intent of Stop Enabling Sex Traffickers Act (SESTA) is to block immunity of websites that facilitate online sex trafficking of minors. Furthermore, SESTA seeks to hold these entities accountable without impairing free internet.

- **Victim Statement**

Ms. Yvonne Ambrose, a human trafficking advocate, began her work after the murder of her daughter, Ms. Desiree Robinson, in 2016. Ms. Ambrose's daughter was purchased by a man searching for underage sex on backpage.com, after he found the post of her daughter made by her trafficker. According to the 2017 U.S. Senate Report on Backpage.com, the moderation process utilized by the company altered ads prior to publishing by removing words, phrases and images indicative of an illegal transaction. Removed words included "amber alert", "little girl", "teen", "fresh", "innocent", and "school girl", yet the company did not delete the ads for illegal content.

Mr. Antonio Romanucci, Ms. Ambrose's attorney, stated that what is needed to combat human trafficking is a full frontal assault in which awareness, education and regulation are required, as litigation alone is not the answer.

- **2017 Homeless Youth Experiences Study**

Dr. Dominique Roe-Sepowitz and Ms. Melissa Brockie presented a summary of the 2017 Youth Experiences Survey (YES) which was funded by the McCain

Institute, the City of Tucson, Our Family Services and UMOM. Research was collected in collaboration with Our Family Services in Tucson, Native American Connection, one•n•ten and UMOM. This is the fourth year in which the study was conducted, and the first time questions regarding labor trafficking were included. The purpose of this survey is to provide insight to service providers and community members about the challenges and needs of Arizona's homeless young adults. Implications of the study show a need for the provision of services to homeless youth through the collaboration of organizations, in which there is no service overlap. A larger network is required to address the needs of homeless youth, as these individuals have a desire to be connected to services, entities and people as well as the need for more funding for victim service providers that includes transitional housing. Consistent standards must be developed among service providers and best practices established for identifying victims, referral services and prevention. Current funding does not provide capacity for preventative services.

- **Labor Trafficking Report**

Dr. Roe-Sepowitz, Ms. Kristen Bracy, and Mr. Bandak Lul presented the Arizona State University Sex Trafficking Intervention Research Office's report, A Four-Year Analysis of Labor Trafficking Cases in the United States. The purpose of the report was to determine reliable statistics on the prevalence, frequency, geography, and particulars of labor trafficking. The report identified 125 persons arrested for trafficking and 120 victims of labor trafficking between 2013 and 2016. The report also found that cases of labor trafficking steadily increased over the four years, in immigrant labor traffickers, labor traffickers involved in visa fraud and in increase in traffickers involved in withholding of victim's passport or visa. The increased number of cases could be the result of increased awareness and training within communities, or the increased use of labor trafficking language used by prosecutors and the media. Implications of the study include a need to learn more about the role of foreign national individuals in the recruitment and labor trafficking of migrant workers, and labor exploitation experience, in order to have a better understanding of evolving labor trafficking trends. Future research should also focus on areas of the country with few or zero labor trafficking arrests as well as within hospitality, agriculture and home health care agency industries. Recommendations from this study are understating potential points of intervention for labor trafficking victims.

APRIL 4, 2018

- **Minneapolis Super Bowl Human Trafficking Prevention Effort**

Ms. Beth Holger-Ambrose, Executive Director of The Link, presented on the anti-trafficking response plan for Super Bowl LII that took place in Minneapolis, Minnesota in February 2018. The response committee engaged more than 40 organizations and over 80 people representing public, private, non-profit, philanthropic sectors and survivors. Their goals were to educate the public, provide resources to victims, disrupt buyers of sex and create a replicable anti-trafficking plan to extend beyond the ten days of the Super Bowl. The Link provided resources on raising awareness, support for victims and information on identifying a trafficking situation. Individuals trained included 10,000 Super Bowl volunteers and Mall of America Staff. During the ten days of the Super Bowl, street outreach, access to emergency shelters and drop-in centers, and support for law enforcement was increased. The NFL provided financial support for awareness campaigns that included PSAs, digital and standard billboards, and advertisements on buses and bus shelters.

- **Valley Service Provider Network**

The Phoenix Dream Center and StreetLightUSA combined efforts last year to prevent sex trafficking, and provide direct services to trafficked and vulnerable youth. Updates will include transforming services to include evidence-based practices for complex trauma, meaning that direct service will be more trauma-informed. This will be accomplished through more intentional programming, establishing physical and emotional safety for survivors, and empowering them to transition out into the community. Volunteers, community service providers, staff and administration will be trained in crisis prevention that addresses the behavior process rather than based on behavior management. Security within facilities will be increased to include sensory modulation areas to improve self-regulation for survivors and the onboarding process will be increased from two hours to a week. This increase will help establish a victim's sense of physical and emotional safety to decrease instances of running away. The organizations will update their services to include an on-site behavioral health clinic for girls that will be breaking ground next month, and a new program to serve men between the ages of 18 and 26.

- **Maricopa County Adult Probation Study**

Dr. Dominique Roe-Sepowitz, Ms. Kristen Bracey, and Mr. Michael Cimino presented on the 2018 Report on the Incidence of Sex Trafficking in Maricopa County Adult Probation. The study included targeted training for adult probation officers on the issue of sex trafficking, a survey of attendees about sex trafficking victims and traffickers on current caseloads and to gather information on how to

improve policy, programming and interventions targeted at both victims and traffickers. The study utilized an online survey, in which 103 officers identified at least one sex trafficking victim on their current caseload, and 74 offices revealed at least one sex trafficker on their current caseload.

- **ACEs**

Adverse Childhood Experiences (ACEs) is a critical priority issue for Governor's Office of Youth, Faith and Family (GOYFF), and the first lady of Arizona. The effects of ACEs are the root cause of all GOYFF issue areas, and are directly related to the work done by the Arizona Human Trafficking Council. The purpose of the study is to measure individual trauma as well as traumatic community experiences, to better understand the role these indicators play in negative health outcomes such as reduced life expectancy, incidents of heart disease and likeliness to smoke. The study demonstrated the necessity of preventing Arizona children from experiencing ACEs and toxic stress as well as responding to those with high ACEs in a trauma-informed way. Trafficked youth with past experience of maltreatment and household dysfunction are extraordinarily vulnerable to sexual predation and re-victimization by traffickers. A need for a trauma-informed care approach is evident, as it realizes the widespread impact of trauma and understands potential paths for intervention and recovery. Prevention of ACEs is the single most effective long-term solution and requires a cultural change in business model, parenting training programs, intimate partner violence, treatment for mental illness and substance abuse, and affordable childcare.

MAY 30, 2018

- **SESTA/ FOSTA**

Ms. Yiota Souras, Senior Vice President, General Counsel with the National Center for Missing and Exploited Children (NCMEC), presented the Council with updates on the Allow States and Victims to Fight Online Sex Trafficking Act of 2017 (FOSTA) and Stop Enabling Sex Traffickers Act (SESTA). On average, NCMEC responds to more than 10,000 reports of child sex trafficking each year; over the past five years, 81% of child sex trafficking reports relate to the online trafficking of a child; 78% of all child sex trafficking reports received from the public relate to ads on Backpage.com. Online child sex trafficking saw unprecedented growth over the past decade, and through litigation it became clear that a legal loophole within the Communication Decency Act (CDA) provided protection for facilitators of online child sex trafficking. Courts then began looking towards congress to push for federal legislation that addressed the loophole within the CDA. Congress responded with FOSTA on April 3, 2017 which contained broad language that garnered early criticism, and SESTA on August 1, 2017 which sought to more narrowly amend the CDA and federal



trafficking statute to clarify rights of trafficking victims against online facilitators. House and Senate leadership along with co-sponsors reached a compromise to combine both bills which were signed into law on April 11, 2018 by President Trump. SESTA-FOSTA created a criminal liability for anyone using a website with the intent to promote or facilitate the prostitution of another person. It also provided exception from CDA immunity for sex trafficking laws and included any person that knowingly benefits, financially or by receiving something of value, in a venture to traffic a child or adult with the use of force, fraud or coercion. As a result, many websites removed personal sections or stopped operating within the United States or all together.

- **AMBER Alert**

Mr. Jim Walters presented on AMBER Alert. In 2003, The PROTECT Act codified the previously established National AMBER Alert Coordinator role in the Department of Justice. The Arizona Broadcasters led the initiative resulting in Arizona as one of the first states to sign on. Mr. Walters stated that runaway and at-risk youth are in greater danger of trafficking and that a challenge is convincing states, law enforcement and communities of the fact that there is little difference between a child abducted from the street as one who is lured online and abducted. AMBER Alert partners with Southern Methodist University with the focus of developing programs for at-risk youth that prevent them from being exploited. Through these types of partnerships they are able to provide resources such as e-learning, webinars, and publications as well as about 30 classroom courses, all provided free of charge and resulting in the training of about 19,000 professionals annually. AMBER Alert has also worked on an Indian Country Initiative and in 2016 the program was initiated in 13 tribes and had 10 pilot sites, including 2 tribes in the Phoenix area. Arizona will also be the first state to hold a meeting with statewide tribal representation to expand AMBER Alert to other tribal nations.

- **Truckers Against Trafficking**

Mr. Don Blake presented on Truckers Against Trafficking (TAT) and the Everyday Heroes Truck. Truckers Against Trafficking educates and empowers truck drivers to combat trafficking. At any given time there are more truck drivers on the road than police officers, meaning there is increased opportunity to save kids exploited by trafficking. A year ago, the Everyday Heroes Truck that displays the National Human Trafficking Hotline number was introduced to increase promotion and raise money for TAT. Over 250 people attended training and 85,000 dollars was raised for TAT. Mike Jimenez of J&L Transportation purchased the truck and went out on the road every day to talk to people about trafficking and what they can do about it. As a result of this outreach Albertson's placed stickers of the National Human Trafficking Hotline on 25,000 trucks. Mr.

Blake announced that TAT would be building another Every Day Heroes truck that will be placed in front of the nation's capital in January for Human Trafficking Awareness month.

- **Update on Navajo Nation**

Mr. Nathaniel Brown provided an update on the work being done on the Navajo Nation. A law was passed in August 2017 against human trafficking which has prompted an overwhelming response from other tribes and organizations. The Navajo Nation developed a Sexual Assault Prevention Subcommittee that addresses any type of sexual violence including human trafficking. This subcommittee will develop resources for public health professionals, law enforcement, sexual assault nurse examiners and schools. Mr. Brown stated that there is still a lack of data of human trafficking in Indian communities but that the Navajo Nation has been working with Indian Health Services, Navajo Nation police and the Indian Law program to compile data nationally. Mr. Brown also discussed the need to bring more attention to missing persons in Navajo Nation, stating that 60% of missing women and children are not being reported. To address this issue, the Navajo Nation is working with federal partners and criminal investigators to determine where communication breakdowns exist.

SEPTEMBER 11, 2018

- **Dignity Health**

Ms. Janet Shepard presented to the Council on the trauma-informed approach to victim assistance that Dignity Health has implemented using the PEARR (Provide Privacy; Educate; Ask; Respect and Respond) model. The goal of Dignity Health's program is to ensure that trafficking victims are identified in the healthcare setting and provided appropriate assistance with victim-centered, trauma-informed care and services. Dignity Health recognizes the widespread prevalence of trauma and the complex trauma that trafficking victims experience. The goal of the program is to recognize trauma triggers as well as the physical and emotional reaction to triggers in order to avoid re-traumatization. Dignity Health in collaboration with HEAL and PSC developed a tool that offers key steps for healthcare professionals to provide victim assistance in a trauma-informed manner. The PEARR tool incorporates providing privacy, to separate the victim from their trafficker; to educate in a normalized way; allow time for discussion, approach with trauma-informed perspective and to; respect and respond in an appropriate manner if victim denies or refuses services, by offering resources for next time. Dignity Health will educate all staff on how to recognize patients who may be in a trafficking situation and what to do to help in order to increase the number of individuals who are willing to accept help.

- **Update on the Collaborative**

Detective Mark Doty, Phoenix Police Department, and Ms. Lisa Luchessi, Mercy Maricopa, provided an update on the new collaborative process of responding to minor victims of sex trafficking that began last December. The collaborative was created to provide youth with health and trauma-informed care immediately upon pick up. The collaborative developed four key areas: identification, assessment, treatment, and tracking. Identification occurs through interviewing by social workers or within detention centers. Once a victim is identified they are sent to observational services for children and adolescents (OSCA) at St. Luke's Medical center for a 23-hour evaluation. OSCA assesses the child for danger to self and others and provides guidance for further individual therapy, which is provided within 48 hours of release from OSCA. The collaborative also allows for tracking, including if a youth is considered high-risk or a confirmed trafficking victim. Treatment is provided to victims immediately. Since the inception of the collaborative, the retention rate has increased to 89%, providers are able to identify more kids and other counties are interested in coming on board. The collaborative is also working on a foster care project, in which partner agencies meet once a month to develop training for foster parents working with this population as well as identifying foster parents who may be able to provide care to trafficking victims. Training for foster parents includes education on trafficking and trauma as well as connecting each family to a trauma therapist.

- **National Advisory Committee on the Sex Trafficking of Children & Youth in the U.S.**

Mr. Tim Roemer presented to the Council Governor Ducey's recent appointment to the National Advisory Committee on the Sex Trafficking of Children & Youth in the U.S. The purpose of the national committee is to provide recommendations and best practices to submit to U.S. Attorney General and Secretary of Health and Human Services on how to combat human trafficking in the United States with potential options to do more on the issue both administratively and within legislation. The Committee will consist of twenty-one members of diverse professionals, including Governor Mark Dayton of Minnesota, a survivor, medical professionals, law enforcement, other subject matter experts, judges, and prosecutors. Mr. Roemer stated that his commitment on behalf of Governor Ducey is to foster collaboration and to continue to work on this issue with the input of the Human Trafficking Council, to act as a force multiplier, and to work as a nation to combat human trafficking.

- **Update on Forensic Nurses Training**

Dr. Roe-Sepowitz and Ms. Jill Rable, HonorHealth, provided an update on the forensic nurses training. The program was made possible by a grant received

from the Governor's Office of Youth, Faith and Family and was developed by input received from sexual assault nurse examiners (SANEs). A focus group was convened that included eleven nursing professionals that would come in contact with trafficking victims. Hospital systems understand a lot of work is needed in terms of identification and providing long term needs to victims. In focus groups, nurses were uncomfortable asking the questions at first because they were unsure of what to do with the answer. This showed the need for greater collaboration among agencies and medical organizations. They hope to develop a statewide toolkit to track how many people are in health systems that need victim services, whether or not there is a protocol in place and what can be done to help ensure one is implemented. Next steps include providing training for specific populations and creating a train-the-trainer program.

DECEMBER 12, 2018

- **Update on Maricopa County Superior Court- STRENGTH Court**

Judge David Gass and Judge Pamela Svoboda spoke about the Maricopa County Superior Court STRENGTH (Succeed Through Resilience\*Empower New Growth Through Hope) Court which is a therapeutic approach to confirmed cases of domestic minor sex trafficking victims. The court operates with the partnership of specialized resources including police departments with special details focused on juvenile sex trafficking, mental health professional and trauma therapists who are experienced in working with trafficking victims and specialty residential providers. The court is currently working with the ASU STIR Office to identify appropriate metrics to measure success.

- **US Attorney's Office**

Ms. Monica Ryan, Civil Rights Prosecutor for the state of Arizona, talked about several cases in 2018 that involved human trafficking. The US Attorney has offices in Phoenix and Tucson and collaborates with regional task forces and the federal government. Cases that have been sentenced within the last year provide good insight into the tactics traffickers use to recruit and exploit victims.

- **Human Trafficking in Hong Kong**

The Honorable Dennis Kwok is a member of the Legislative Council of Hong Kong representing the legal profession with a focus on human rights and human trafficking issues. He stated that human trafficking is a huge problem in Asia and that Hong Kong was lagging behind in their response and services to victims. They are learning from other countries on how to address the issue and as a result, he introduced a bill that addressed drug trafficking, child marriage/labor, and human trafficking. They are currently looking at the supply chains of their companies to identify any instances of labor trafficking. At the country level, they

are seeing instances of drug trafficking in which women are being forced to traffic drugs. Despite being forced to, the women are not identified as victims. Hong Kong is watching the US as a model to address the issue and that reports from state departments encourage international governments to address the issue.

- **Update on the National Advisory Committee on Sex Trafficking of Children & Youth in the US**

Mr. Tim Roemer shared that he had just returned from the second National Advisory Committee meeting in DC and that they have made progress in preparing for the work ahead. He stated that the committee expressed interest in having the next meeting in Arizona and to have the Council assist in guiding the committee, and as an opportunity to impact the work at a national level. The national committee will draft an outline for the work needed to develop national recommendations to bolster the ability to combat human trafficking at the state level. The final draft of the report will be January 2021.

- **2019 Human Trafficking Awareness**

Ms. Maria Fuentes shared the plans for Human Trafficking Prevention Month, which is January, 2019. Highlights included a symposium that will bring regional task forces, coalitions, and stakeholders to discuss the ways we can keep supporting the work as a state. Governor Ducey will issue a proclamation, and hold a press conference with Mrs. Cindy McCain, as well as light the dome blue throughout the month of January. There will also be a 101 on human trafficking presentation targeting new state legislators and new awareness bracelets with the national hotline number.